RETIREMENT PLAN FOR THE POLICE OFFICERS OF THE CITY OF GULF BREEZE

> Actuarial Valuation As of October 1, 2019

DETERMINES THE CONTRIBUTION For the 2020/21 Fiscal Year



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January 22, 2020

Introduction

This report presents the results of the October 1, 2019 actuarial valuation for the Retirement Plan for the Police Officers of the City of Gulf Breeze. The report is based on the participant data and asset information provided by the pension plan administrator and, except for a cursory review for reasonableness including a comparison to the data provided for the previous valuation, we have not attempted to verify the accuracy of this information.

The primary purpose of this report is to provide a summary of the funded status of the plan as of October 1, 2019 and to determine the minimum required contribution under Chapter 112, Florida Statutes, for the 2020/21 plan year. In addition, this report provides a projection of the long-term funding requirements of the plan, statistical information concerning the assets held in the trust, statistical information concerning the participant population, and a summary of any recent plan changes.

The liabilities and cost presented in this report are based on numerous assumptions concerning the cost of benefits to be provided in the future, long-term investment returns, and the future demographic experience of the current participants. Anyone referring to this report should remember that the cost developed herein is only an <u>estimate</u> of the true cost of providing post-employment pension benefits. No one can predict with certainty whether the true cost will be higher or lower than the cost presented in this report. The calculated cost is entirely dependent upon the assumptions that are described in Table IV-A. If any of the assumptions is changed, then the cost shown in this report will change accordingly. Likewise, if any of the assumptions is not completely realized, then the cost shown in this report will change in the future.

Certain assumptions play a bigger role than others in determining the cost of the post-employment pension benefits. In some cases, relatively small changes in a particular assumption can have a dramatic impact on the anticipated cost of benefits. Although a thorough analysis of the impact of such changes is beyond the scope of this report, Table I-B illustrates the impact that alternative long-term investment returns would have on the normal cost rate.

Minimum Required Contribution

Table I-A shows the development of the minimum required contribution for the 2020/21 plan year. The minimum required contribution rate is 30.39% of covered payroll, which represents an increase of 4.85% of payroll from the prior valuation.

The normal cost rate is 30.13%, which is 4.75% higher than the normal cost rate that was developed in the prior valuation. Table I-C provides a breakdown of the sources of change in the normal cost rate. Significantly, the rate increased by 0.67% of payroll due to investment losses and increased by another 4.08% of payroll due to demographic experience. The market value of assets earned 5.56% during the 2018/19 plan year, whereas a 7.00% annual investment return was required to maintain a stable contribution rate.

Chapter 112, Florida Statutes, sets forth the rules concerning the minimum required contribution for public pension plans within the state. Essentially, the City must contribute an amount equal to the annual normal cost of the plan plus an adjustment as necessary to reflect interest on any delayed payment of the contribution beyond the valuation date. On this basis, the City's 2020/21 minimum required contribution will be equal to 30.39% multiplied by the total pensionable earnings for the 2020/21 plan year for the active employees who are covered by the plan and reduced by the portion of the Chapter 175/185 contribution that is allowed to be recognized during the 2020/21 plan year. As of the date of this report, the allowable portion of the Chapter 175/185 contribution is \$58,434 per year.

Based on the current assets, participant data, and actuarial assumptions and methods that are used to value the plan, the present-day value of the total long-term funding requirement is \$8,042,602. As illustrated in Table I-A, current assets are sufficient to cover \$5,066,799 of this amount, the employer's 2019/20 expected contribution will cover \$224,532 of this amount, the employer's 2020/21 expected contribution will cover \$277,835 of this amount, and future employee contributions are expected to cover \$348,744 of this amount, leaving \$2,124,692 to be covered by future employer funding beyond the 2020/21 fiscal year. Again, demographic and investment experience that differs from that assumed will either increase or decrease the future employer funding requirement.

Excess Chapter 175/185 Contributions

As of October 1, 2019, the plan has accumulated excess Chapter 175/185 contributions of \$75,483 as shown in Table II-F. This amount is equal to the \$57,930 accumulated excess Chapter 175/185 contribution balance as of October 1, 2018 plus \$17,553 of Chapter 175/185 distribution in excess of the allowable amount. The total Chapter 175/185 distribution received during the 2018/19 plan year was \$75,987, \$58,434 of which was allowed to be used to offset the City's minimum required contribution. Table II-G provides a history of the Chapter 175/185 contributions and the portion that is allowed to be recognized.

Advance Employer Contribution

The City has made contributions to the plan in excess of the minimum amount that was required to be contributed pursuant to Chapter 112. In this report, the excess contributions are referred to as an "advance employer contribution." As of October 1, 2019, the advance employer contribution is \$186,670, which reflects the advance employer contribution of \$127,518 as of October 1, 2018 plus \$59,152 which was contributed in excess of the minimum required contribution for the 2018/19 plan year as shown in Table II-F.

The City may apply all or any portion of the advance employer contribution towards the minimum required contribution for the 2019/20 plan year or for any later plan year. The minimum required contribution for that plan year will be reduced dollar-for-dollar by the amount of the advance employer contribution that is applied in this manner.

Alternatively, at any time, the City may apply all or any portion of the advance employer contribution as an <u>extra</u> contribution in excess of the minimum required contribution. In this case, the immediate application of the entire balance of the advance employer contribution as of October 1, 2019 would reduce the normal cost rate to 27.99% of payroll and would reduce the minimum required contribution for the 2020/21 plan year to 28.11% of payroll.



Identification and Assessment of Risk

The liabilities and cost presented in this report are based on numerous assumptions concerning the cost of benefits to be provided in the future, long-term investment returns, and the future demographic experience of the current participants. Anyone referring to this report should remember that the cost developed herein is only an <u>estimate</u> of the true cost of providing post-employment pension benefits. No one can predict with certainty whether the true cost will be higher or lower than the cost presented in this report. The calculated cost is entirely dependent upon the assumptions that are described in Table IV-A. If any of the assumptions is changed, then the cost shown in this report will change accordingly. Likewise, there is always a risk that, should these assumptions not be realized, the liabilities of the plan, the contributions required to fund the plan, and the funded status of the plan may be significantly different than the amounts shown in this report.

Although a thorough analysis of the risk of not meeting the assumptions is beyond the scope of this report, this discussion is intended to identify the significant risks faced by the plan. In some cases, a more detailed review of the risks, including numerical analysis, may be appropriate to help the plan sponsor and other interested parties assess the specific impact of not realizing certain assumptions. For example, Table I-B illustrates the impact that alternative long-term investment returns would have on the contribution rate. Note that this report is not intended to provide advice on the management or reduction of the identified risks nor is this report intended to provide investment advice.

The most significant risk faced by most defined benefit pension plans is investment risk, i.e. the risk that long-term investment returns will be less than assumed. Other related risks include a risk that, if the investments of the plan decline dramatically over a short period of time (such as occurred with many pension plans in 2008), the plan's assets may not have sufficient time to recover before benefits become due. Even if the assets of the plan grow in accordance with the assumed investment return over time, if benefit payments are expected to be large in the short-term (for example, if the plan provides an actuarial equivalent lump sum payment option and a large number of participants are expected to become entitled to such a lump sum in the near future), the plan's assets may not be sufficient to support such a high level of benefit payments. We have provided a 10-year projection of the expected benefit payments in Table III-G to help the Trustees in formulating an investment policy that is expected to provide an investment return that meets both the short- and long-term cash flow needs of the pension plan.

Another source of risk is demographic experience. This is the risk that participants will receive salary increases that are different than the amount assumed, that participants will retire, become disabled, or terminate their employment at a rate that is different than assumed, and that participants will live longer than assumed, just to cite a few examples of the demographic risk faced by the plan. Although for most pension plans, the demographic risk is not as significant as the investment risk, particularly in light of the fact that the mortality assumption includes a component for future life expectancy increases, the demographic risk can nevertheless be a significant contributing factor to liabilities and contribution rates that become higher than anticipated.

A third source of risk is the risk that the plan sponsor (or other contributing entities) will not make, or will not have the ability to make, the contributions that are required to keep the plan funded at a sufficient level. Material changes in the



number of covered employees, covered payroll, and, in some cases, hours worked by active participants can also significantly impact the plan's liabilities and the level of contributions received by the plan.

Finally, an actuarial funding method has been used to allocate the gap between projected liablities and assets to each year in the future. The contribution rate under some funding methods is higher during the early years of the plan and then is lower during the later years of the plan. Other funding methods provide for lower contribution rates initially, with increasing contribution rates over time.

The Trustees have adopted the aggregate funding method for this plan, which is expected to result in a contribution rate that is level as a percentage of payroll over the working life of the plan's active participants. A brief description of the actuarial funding method is provided in Table IV-A.

Contents of the Report

Tables I-D through I-G provide a detailed breakdown of various liability amounts by type of benefit and by participant group. Tables II-A through II-F provide information concerning the assets of the trust fund. Specifically, Table II-A shows the development of the actuarial value of assets, which is based on the market value adjusted to reflect any excess Chapter 175/185 contributions and advance employer contributions. Tables III-A through III-G provide statistical information concerning the plan's participant population. In particular, Table III-G gives a 10-year projection of the cash that is expected to be required from the trust fund in order to pay benefits to the current group of participants. Finally, Tables IV-A through V-B provide a summary of the actuarial assumptions and methods that are used to value the plan's benefits and of the relevant plan provisions as of October 1, 2019, as well as a summary of the changes that have occurred since the previous valuation report was prepared.

Refund of Participant Contributions

It is our understanding that there are five participants who are due a refund of their employee contributions. We have estimated the accumulated amount of their refunds to be \$2,359 as of October 1, 2019. The average amount owed is \$472. If possible, we recommend that the accumulated contributions be distributed to these individuals in order to simplify the administration of the plan and to reduce future administrative costs.

Certification

This actuarial valuation was prepared by me or under my direct supervision and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate and, in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material change in plan costs or required contribution rates have been taken into account in the valuation.



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For the firm,

Charles J. Curry M.

Charles T. Carr Consulting Actuary Southern Actuarial Services Company, Inc.

Enrolled Actuary No. 17-04927

The individual above is a member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.



Minimum Required Contribution

Table I-A



For the 2020/21 Plan Year

Present Value of Future Benefits	\$7,904,277
Present Value of Future Administrative Expenses	\$138,325
Actuarial Value of Assets	(\$5,066,799)
Present Value of Future Employee Contributions	(\$348,744)
Present Value of Future Normal Costs	\$2,627,059
Present Value of Future Payroll	÷ \$8,718,604
Normal Cost Rate	= 30.1316%
Expected Payroll	x \$879,140
Normal Cost	\$264,899
Adjustment to Reflect Semi-Monthly Employer Contributions	\$9,449
Expected Employer Contribution for the 2019/20 Plan Year	(\$224,532)
Remaining Contribution Due/(Credit) for the 2019/20 Plan Year	\$49,816
	x 0.07
One Year's Interest Charge/(Credit) on the Remaining Contribution	\$3,487
Preliminary Employer Contribution for the 2020/21 Plan Year	\$277,835
Expected Payroll for the 2020/21 Plan Year	÷ \$914,306
Minimum Required Contribution Rate	30.39%

Minimum Required Contribution Rate

(The actual contribution should be based on the minimum required contribution rate multiplied by the actual payroll for the year.)



Minimum Required Contribution

Table I-A (continued)

The minimum required contribution rate of 30.39% includes both the City contribution and the allowable Chapter 185 contribution. In addition, employees are required to contribute 4.00% of pensionable earnings. The actual City contribution rate is expected to be approximately 24.00% based on the allowable Chapter 185 contribution for the previous year. The chart below shows the expected contribution rate by source for the 2020/21 plan year based on the expected payroll. A comparative chart shows the contribution rate by source for the previous plan year.



Table I-B

Sensitivity Analysis



The line above illustrates the sensitivity of the normal cost rate to changes in the long-term investment return.



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Table I-C

Gain and Loss Analysis

Previous normal cost rate	25.38%
Increase (decrease) due to investment gains and losses	0.67%
Increase (decrease) due to demographic experience	4.08%
Increase (decrease) due to plan amendments	0.00%
Increase (decrease) due to actuarial assumption changes	0.00%
Increase (decrease) due to actuarial method changes	0.00%
Current normal cost rate	30.13%



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Present Value of Future Benefits

Table I-D

	Old Assumptions w/o Amendment	Old Assumptions w/ Amendment	New Assumptions w/ Amendment
Actively Employed Participants			
Retirement benefits	\$6,320,149	\$6,320,149	\$6,320,149
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$6,320,149	\$6,320,149	\$6,320,149
Deferred Vested Participants			
Retirement benefits	\$952,756	\$952,756	\$952.756
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$952,756	\$952,756	\$952,756
Due a Refund of Contributions	\$2,359	\$2,359	\$2,359
Deferred Beneficiaries	\$0	\$0	\$0
Retired Participants			
Service retirements	\$629,013	\$629,013	\$629,013
Disability retirements	\$0	\$0	\$0
Beneficiaries receiving	\$0	\$0	\$0
DROP participants	\$0	\$0	\$0
Sub-total	\$629,013	\$629,013	\$629,013
Grand Total	\$7,904,277	\$7,904,277	<u>\$7,904,277</u>
Present Value of Future Pauroll	\$8 718 60 <i>4</i>	¢0 710 604	¢0 740 604
Present Value of Future Employee Contribe	\$212 711	φ0,7 10,004 \$248 744	φ0,110,0U4 ¢249.744
Present Value of Future Employee Contribs.	\$2.627.059	\$2,627,059	\$2 627 059



Present Value of Accrued Benefits

Table I-E

	Old Assumptions w/o Amendment	Old Assumptions w/ Amendment	New Assumptions w/ Amendment
Actively Employed Participants			
Retirement benefits	\$2,344,603	\$2,344,603	\$2,344,603
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$2,344,603	\$2,344,603	\$2,344,603
Deferred Vested Participants			
Retirement benefits	\$952,756	\$952,756	\$952,756
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$952,756	\$952,756	\$952,756
Due a Refund of Contributions	\$2,359	\$2,359	\$2,359
Deferred Beneficiaries	\$0	\$0	\$0
Retired Participants			
Service retirements	\$629,013	\$629,013	\$629,013
Disability retirements	\$0	\$0	\$0
Beneficiaries receiving	\$0	\$0	\$0
DROP participants	\$0	\$0	\$0
Sub-total	\$629,013	\$629,013	\$629,013
Grand Total	<u>\$3,928,731</u>	<u>\$3,928,731</u>	<u>\$3,928,731</u>
Funded Ratio	133.72%	133.72%	133.72%

(Note: Funded percentage is equal to the ratio of the usable portion of the market value of assets divided by the present value of accrued benefits.)



Present Value of Vested Benefits

Table I-F

	Old Assumptions w/o Amendment	Old Assumptions w/ Amendment	New Assumptions w/ Amendment
Actively Employed Participants			
Retirement benefits	\$2,119,566	\$2,119,566	\$2,119,566
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$2,119,566	\$2,119,566	\$2,119,566
Deferred Vested Participants			
Retirement benefits	\$952,756	\$952,756	\$952,756
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$952,756	\$952,756	\$952,756
Due a Refund of Contributions	\$2,359	\$2,359	\$2,359
Deferred Beneficiaries	\$0	\$0	\$0
Retired Participants			
Service retirements	\$629,013	\$629,013	\$629,013
Disability retirements	\$0	\$0	\$0
Beneficiaries receiving	\$0	\$0	\$0
DROP participants	\$0	\$0	\$0
Sub-total	\$629,013	\$629,013	\$629,013
Grand Total	\$3,703,694	\$3,703,694	<u>\$3,703,694</u>



Entry Age Normal Accrued Liability

Table I-G

	Old Assumptions w/o Amendment	Old Assumptions w/ Amendment	New Assumptions w/ Amendment
Actively Employed Participants			
Retirement benefits	\$3,213,549	\$3,213,549	\$3,213,549
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$3,213,549	\$3,213,549	\$3,213,549
Deferred Vested Participants			
Retirement benefits	\$952,756	\$952,756	\$952,756
Termination benefits	\$0	\$0	\$0
Disability benefits	\$0	\$0	\$0
Death benefits	\$0	\$0	\$0
Refund of employee contributions	\$0	\$0	\$0
Sub-total	\$952,756	\$952,756	\$952,756
Due a Refund of Contributions	\$2,359	\$2,359	\$2,359
Deferred Beneficiaries	\$0	\$0	\$0
Retired Participants			
Service retirements	\$629,013	\$629,013	\$629,013
Disability retirements	\$0	\$0	\$0
Beneficiaries receiving	\$0	\$0	\$0
DROP participants	\$0	\$0	\$0
Sub-total	\$629,013	\$629,013	\$629,013
Grand Total	<u>\$4,797,677</u>	\$4,797,677	\$4,797,677



Actuarial Value of Assets

Table II-A

Market Value o	f Assets as of	October 1,	2019
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Actuarial Value of Assets as of October 1, 2019

Minus DROP account balances	\$0
Minus advance employer contributions	(\$186,670)
Minus excess Chapter 175/185 contributions	(\$75,483)

\$5,066,799

\$5,328,952

October 1, 2010	\$1,821,794
October 1, 2011	\$2,141,195
October 1, 2012	\$2,779,873
October 1, 2013	\$3,314,601
October 1, 2014	\$3,769,799
October 1, 2015	\$3,901,457
October 1, 2016	\$4,120,857
October 1, 2017	\$4,858,206
October 1, 2018	\$4,636,504
October 1, 2019	\$5,066,799



Table II-B

Market Value of Assets



As of October 1, 2019

Market Value of Assets	\$5,328,952
Cash	\$47,961
Bond pooled fund	\$767,369
Core pooled fund	\$762,040
SMID stock pooled fund	\$612,830
Large cap value stock pooled fund	\$1,849,146
International stock pooled fund	\$772,698
Real estate pooled fund	\$516,908

Historical Market \	Jalue of Assets
October 1, 2010	\$1,994,190
October 1, 2011	\$2,158,922
October 1, 2012	\$2.789.600
October 1, 2013	\$3,324,328
October 1, 2014	\$3,784,675
October 1, 2015	\$3,923,899
October 1, 2016	\$4,165,765
October 1, 2017	\$4,959,119
	\$4,821,952
October 1, 2018	

Investment Return

Table II-C

Assumed Return



Annual Investment Returns

	Market	Actuarial		
Plan	Value	Value	Assumed	
Year	Return	Return	Return	
2009/10	8.99%	10.03%	7.50%	
2010/11	0.81%	0.84%	7.50%	
2011/12	16.59%	16.69%	7.50%	
2012/13	11.28%	11.31%	7.50%	
2013/14	8.31%	8.34%	7.00%	
2014/15	-0.10%	-0.10%	7.00%	
2015/16	8.30%	8.37%	7.00%	
2016/17	13.29%	13.52%	7.00%	
2017/18	7.91%	8.15%	7.00%	
2018/19	5.56%	5.82%	7.00%	
10yr. Avg.	7.98%	8.18%	7.20%	



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Asset Reconciliation		Table II-D
	Market Value	Actuarial Value
As of October 1, 2018	\$4,821,952	\$4,636,504
Increases Due To:		
Employer Contributions	\$189,564	\$189,564
Chapter 175/185 Contributions	\$75,987	\$75,987
Employee Contributions	\$33,813	\$33,813
Service Purchase Contributions	\$0	\$0
Total Contributions	\$299,364	\$299,364
Interest and Dividends	\$0	
Realized Gains (Losses)	\$0	
Unrealized Gains (Losses)	\$274,591	
Total Investment Income	\$274,591	\$274,591
Other Income	\$0	
Total Income	\$573,955	\$573,955
Decreases Due To:		
Monthly Benefit Payments	(\$49,239)	(\$49,239)
Refund of Employee Contributions	\$0	\$0
Total Benefit Payments	(\$49,239)	(\$49,239)
Investment Expenses	¢O	
Administrative Expenses	(€17 716)	(017 710)
Administrative Expenses	(\$17,710)	(\$17,710)
Advance Employer Contribution		(\$59,152)
Excess Chapter 175/185 Contribution		(\$17,553)
Total Expenses	(\$66,955)	(\$143,660)
As of October 1, 2019	\$5,328,952	\$5,066,799
1. And a state of the second state of the seco		+0,000,100



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Historical Trust Fund Detail

Table II-E

Income

				Service		Realized	Unrealized	
Plan	Employer	Chapter	Employee	Purchase	Interest /	Gains /	Gains /	Other
Year	Contribs.	Contribs.	Contribs.	Contribs.	Dividends	Losses	Losses	Income
2009/10	\$93,148	\$57,242	\$5,750	\$0	\$0	\$0	\$158,352	\$0
2010/11	\$95,501	\$58,284	\$5,892	\$0	\$0	\$0	\$16,662	\$0
2011/12	\$221,267	\$59,317	\$5,513	\$0	\$0	\$0	\$378,939	\$0
2012/13	\$196,995	\$56,576	\$5,689	\$0	\$0	\$0	\$326,283	\$0
2013/14	\$153,037	\$63,583	\$20,348	\$0	\$0	\$0	\$283,677	\$0
2014/15	\$106,365	\$66,000	\$26,716	\$0	\$0	\$0	-\$3,851	\$0
2015/16	\$146,839	\$67,144	\$25,241	\$0	\$0	\$0	\$322,266	\$0
2016/17	\$190,129	\$69,991	\$26,902	\$0	\$0	\$0	\$568,455	\$0
2017/18	\$188,365	\$73,655	\$28,558	\$0	\$0	\$0	\$371,898	\$0
2018/19	\$189,564	\$75,987	\$33,813	\$0	\$0	\$0	\$274,591	\$0

Expenses

Other Actuarial Adjustments

	Monthly					Advance	Excess
Plan	Benefit	Contrib.	Admin.	Invest.	DROP	Employer	Chapter
Year	Payments	Refunds	Expenses	Expenses	Credits	Contribs.	Contribs.
2009/10	\$0	\$578	\$5,417	\$0	\$0	-\$18,282	\$0
2010/11	\$1,859	\$0	\$9,748	\$0	\$0	-\$154,669	\$0
2011/12	\$28,241	\$0	\$6,117	\$0	\$0	-\$8,883	\$883
2012/13	\$39,355	\$0	\$11,460	\$0	\$0	\$0	\$0
2013/14	\$40,536	\$2,125	\$17,637	\$0	\$0	\$0	\$5,149
2014/15	\$41,752	\$0	\$14,254	\$0	\$0	\$0	\$7,566
2015/16	\$300,039	\$2,907	\$16,678	\$0	\$0	\$13,756	\$8,710
2016/17	\$45,096	\$1,127	\$15,900	\$0	\$0	\$44,448	\$11,557
2017/18	\$776,760	\$3,398	\$19,485	\$0	\$0	\$69,314	\$15,221
2018/19	\$49,239	\$0	\$17,716	\$0	\$0	\$59,152	\$17,553

Note: Information was not available to separate the investment expenses from the investment income nor was information available to separate the investment income by source.



Other Reconciliations

Table II-F

Advance Employer Contribution

Advance Employer Contribution as of October 1, 2018	\$127,518
Additional Employer Contribution	\$247,998
Minimum Required Contribution	(\$188,846)
Net Increase in Advance Employer Contribution	\$59,152
Advance Employer Contribution as of October 1, 2019	\$186,670

Excess Chapter 175/185 Contribution

Excess Chapter 175/185 Contribution as of October 1, 2018	\$57,930
Additional Chapter 175/185 Contribution	\$75,987
Allowable Chapter 175/185 Contribution	(\$58,434)
Net Increase in Excess Chapter 175/185 Contribution	\$17,553
Excess Chapter 175/185 Contribution as of October 1, 2019	\$75,483



Historical Chapter 175/185 Contributions

Table II-G

	Total Accumulate	185 Contribution	\$75,483	
	Chapter 175 Regular <u>Distribution</u>	Chapter 175 Supplemental <u>Distribution</u>	Chapter 185 <u>Distribution</u>	Allowable <u>Amount</u>
1998 Distribution	\$0	\$0	\$59,929	(\$55,101)
1999 Distribution	\$0	\$0	\$0	\$0
2000 Distribution	\$0	\$0	\$55,787	(\$55,787)
2001 Distribution	\$0	\$0	\$0	\$0
2002 Distribution	\$0	\$0	\$129,768	(\$110,202)
2003 Distribution	\$0	\$0	\$61,164	(\$55,101)
2004 Distribution	\$0	\$0	\$56,351	(\$55,101)
2005 Distribution	\$0	\$0	\$58,100	(\$93,145)
2006 Distribution	\$0	\$0	\$62,536	(\$58,434)
2007 Distribution	\$0	\$0	\$62,954	(\$58,434)
2008 Distribution	\$0	\$0	\$58,656	(\$58,434)
2009 Distribution	\$0	\$0	\$57,242	(\$57,242)
2010 Distribution	\$0	\$0	\$58,284	(\$58,284)
2011 Distribution	\$0	\$0	\$59,317	(\$58,434)
2012 Distribution	\$0	\$0	\$56,576	(\$56,576)
2013 Distribution	\$0	\$0	\$63,583	(\$58,434)
2014 Distribution	\$0	\$0	\$66,000	(\$58,434)
2015 Distribution	\$0	\$0	\$67,144	(\$58,434)
2016 Distribution	\$0	\$0	\$69,991	(\$58,434)
2017 Distribution	\$0	\$0	\$73,655	(\$58,434)
2018 Distribution	\$0	\$0	\$75,987	(\$58,434)

Interest Adjustment

\$3,338



Table III-A

As of October 1, 2019 Actively Employed Participants Active Participants 18 **DROP** Participants 0 Inactive Participants **Deferred Vested Participants** 4 Due a Refund of Contributions 5 **Deferred Beneficiaries** 0 Participants Receiving a Benefit Service Retirements 5 0 **Disability Retirements Beneficiaries** Receiving 0 **Total Participants** 32 Participant Distribution by Status

	Active	DROP	Inactive	Retired	Total	
October 1, 2010	13	0	10	0	23	
October 1, 2011	N/A	N/A	N/A	N/A	N/A	
October 1, 2012	13	0	12	2	27	
October 1, 2013	13	0	14	2	29	
October 1, 2014	14	0	14	2	30	
October 1, 2015	13	0	16	2	31	
October 1, 2016	14	0	12	3	29	
October 1, 2017	15	0	11	3	29	
October 1, 2018	16	0	9	5	30	
October 1, 2019	18	0	9	5	32	



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Summary of Participant Data

Data

Data Reconciliation

Table III-B

	Active	DROP	Deferred <u>Vested</u>	Due a <u>Refund</u>	Def. <u>Benef.</u>	Service <u>Retiree</u>	Disabled <u>Retiree</u>	Benef. <u>Rec'v.</u>	<u>Total</u>
<u>October 1, 2018</u>	16	0	4	5	0	5	0	0	30
<u>Change in Status</u> Re-employed Terminated Retired									
<u>Participation Ended</u> Transferred Out Cashed Out Died									
<u>Participation Began</u> Newly Hired Transferred In New Beneficiary	2								2
Other Adjustment									
October 1, 2019	18	0	4	5	0	5	0	0	32



Data

Active Participant Data

Table III-C

Gender Mix

As of October 1, 2019

94% 94% Male Female	Average Age Average Service Total Annualized Compensation for the Prior Year Total Expected Compensation for the Current Year Average Increase in Compensation for the Prior Year Expected Increase in Compensation for the Current Year	39.7 years 6.8 years \$845,328 \$879,140 4.75% 4.00%
	Actual vs. Expected Salary Increases	

	Average	Average	Average	Average Expected Salary	Average Actual Salary
	Age	Service	Salary	Increase	Increase
October 1, 2010	41.5	7.3	\$44,208	5.21%	-3.26%
October 1, 2011	N/A	N/A	N/A	5.31%	2.51%
October 1, 2012	38.6	6.8	\$39,077	5.23%	-2.47%
October 1, 2013	37.2	7.6	\$42,479	5.69%	8.12%
October 1, 2014	39.2	7.9	\$38,499	4.00%	9.94%
October 1, 2015	40.4	6.5	\$50,043	4.00%	4.53%
October 1, 2016	37.5	5.1	\$42,680	4.00%	-8.43%
October 1, 2017	38.7	5.7	\$45,047	4.00%	6.93%
October 1, 2018	40.1	6.2	\$45,526	4.00%	4.25%
October 1, 2019	39.7	6.8	\$46,963	4.00%	4.75%



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Active Age-Service Distribution

Table III-D



Data

Table III-E

Active Age-Service-Salary Table

Attained					Complet	ed Years o	f Service				
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 25	0	0	0	0	0	0	0	0	0	0	0
Avg.Pay	0	0	0	0	0	0	0	0	0	0	0
25 to 29	0	1	1	0	0	0	0	0	0	0	2
Avg.Pay	0	33,858	51,545	0	0	0	0	0	0	0	42,702
30 to 34	0	3	3	0	0	0	0	0	0	0	6
Avg.Pay		38,017	46,269	0	0	0	0	0	0	0	42,143
35 to 39	0	0	0	1	0	0	0	0	0	0	1
Avg.Pay	0	0	0	56,714	0	0		0	0	0	56,714
40 to 44	0	3	0	0	0	0	0	0	0	0	3
Avg.Pay	0	37,680	0		0	0	0	0	0	0	37,680
45 to 49	0	0	0	0	1	1	0	0	0	0	2
Avg.Pay	0	0	0	0	70,671	71,007	0	0	0	0	70,839
50 to 54	0	0	2	0	1	0	0	0	0	0	3
Avg.Pay	0	0	50,346	0	59,499	0	0	0	0	0	53,397
55 to 59	0	1	0	0	0	0	0	0	0	0	1
Avg.Pay	0	35,444	0	0	0	0	0	0	0	0	35,444
60 to 64	0	0	0	0	0	0	0	0	0	0	0
Avg.Pay	0	0	0	0	0	0	0	0	0	0	0
65 & up	0	0	0	0	0	0	0	0	0	0	0
Avg.Pay	0	0	0	0	0	0	0	0	0	0	0
Total	0	8	6	1	2	1	0	0	0	0	18
Avg.Pay	0	37,049	48,507	56,714	65,085	71,007	0	0		0	46,963



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Inactive Participant Data





Table III-G

Projected Benefit Payments



Actual For the

or the period October 1, 2018 through September 3	0, 2019	\$49,239
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Projected

Tojootou	
For the period October 1, 2019 through September 30, 2020	\$63,954
For the period October 1, 2020 through September 30, 2021	\$62,907
For the period October 1, 2021 through September 30, 2022	\$87,835
For the period October 1, 2022 through September 30, 2023	\$103,894
For the period October 1, 2023 through September 30, 2024	\$176,659
For the period October 1, 2024 through September 30, 2025	\$263,186
For the period October 1, 2025 through September 30, 2026	\$360,847
For the period October 1, 2026 through September 30, 2027	\$368,213
For the period October 1, 2027 through September 30, 2028	\$375,717
For the period October 1, 2028 through September 30, 2029	\$385,205



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Summary of Actuarial Methods and Assumptions

Table IV-A

NOTE: The following assumptions and methods have been selected and approved by the Board of Trustees based in part on the advice of the plan's enrolled actuary in accordance with the authority granted to the Board under the pension ordinances and State law.

1. Actuarial Cost Method

Aggregate cost method. Under this actuarial cost method, a funding cost is developed for the plan as a level percentage of payroll. The level funding percentage is calculated as the excess of the total future benefit liability over accumulated assets and future employee contributions, with this excess spread over the expected future payroll for current active participants. The normal cost is equal to the level funding percentage multiplied by the expected payroll for the year immediately following the valuation date. The actuarial accrued liability is equal to the accumulated assets. Therefore, under the aggregate cost method, no unfunded accrued liability is developed.

2. Asset Method

The actuarial value of assets is equal to the market value of assets.

3. Interest (or Discount) Rate

7.00% per annum

4. Salary Increases

Plan compensation is assumed to increase at the rate of 4.00% per annum, unless actual plan compensation is known for a prior plan year.

5. Decrements

- Pre-retirement mortality: None assumed
- Post-retirement mortality: Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB
- Disability: None assumed
- Termination: None assumed
- Retirement: Retirement is assumed to occur at normal retirement age.



PAGE IV-1

Summary of Actuarial Methods and Assumptions

Table IV-A

(continued)

6. Form of Payment

Future retirees have been assumed to select the 10-year certain and life annuity.

7. Expenses

The total projected benefit liability has been loaded by 1.75% to account for anticipated administrative expenses. In addition, the interest rate set forth in item 3. above is assumed to be net of investment expenses and commissions.

Changes in Actuarial Methods and Assumptions

No methods or assumptions have been changed since the completion of the previous valuation.

The following additional assumption and method changes were made during the past 10 years:

- (1) Effective October 1, 2016, the mortality basis was changed from a 2015 projection of the RP-2000 Mortality Table for annuitants to a full generational projection using Scale BB of the RP-2000 Blue Collar Mortality Table as required by State law.
- (2) Effective October 1, 2013, the assumed interest rate was decreased from 7.50% per annum to 7.00% per annum.
- (3) Effective October 1, 2013, the assumed increase in future salaries was decreased from a range of 5.00% to 8.00% per year, depending on service, to a flat 4.00% per year.
- (4) Effective October 1, 2013, the 4.00% loading that was previously applied to average final compensation was removed.
- (5) Effective October 1, 2013, the mortality basis was changed from the unisex rates set forth in the 1994 Group Annuity Reserving Table, projected to 2002 by Scale AA, to the sex-distinct rates set forth in the RP-2000 Mortality Table for annuitants, projected to 2015 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of Internal Revenue Code (IRC) section 430.
- (6) Effective October 1, 2013, the administrative expense load was increased from 1.50% of total projected liability to 1.75% of total projected liability.
- (7) Effective October 1, 2010, the administrative expense assumption was changed from a flat \$2,500 per year to a 1.50% loading of the total projected benefit liability.



1. Monthly Accrued Benefit

3.50% of Average Final Compensation multiplied by Credited Service earned prior to March 3, 2014 plus 3.00% of Average Final Compensation multiplied by Credited Service earned after March 2, 2014

2. Normal Retirement Age and Benefit

Age

Age 55 with at least six years of Credited Service; or Age 52 with at least 25 years of Credited Service

Amount

Monthly Accrued Benefit

Form of Payment

Actuarially increased single life annuity (optional); 10-year certain and life annuity (normal form of payment); Actuarially reduced 50% joint and contingent annuity (optional); Actuarially reduced 66²/₃% joint and contingent annuity (optional); Actuarially reduced 75% joint and contingent annuity (optional); Actuarially reduced 100% joint and contingent annuity (optional); Any other actuarially equivalent form of payment approved by the Board; or Actuarially equivalent lump sum distribution (automatic if the single sum value of the participant's benefit is less than or equal to \$5,000 or the monthly annuity is less than \$100)

(Note: A participant may change his joint annuitant up to two times after retirement.)

3. Early Retirement Age and Benefit

• Age

Age 50 with at least six years of Credited Service

Amount

Monthly Accrued Benefit (payable at Normal Retirement Age); or

Monthly Accrued Benefit reduced by 3% for each year by which the participant's Early Retirement Date precedes his Normal Retirement Date (payable at Early Retirement Age)

Form of Payment

Same as for Normal Retirement



Table V-A

Table V-A

(continued)

4. Service Incurred Disability Eligibility and Benefit

• Eligibility

The participant is eligible if his disability was incurred during the course of his employment with the City.

Condition

The Board must find that the participant has a physical or mental condition resulting from bodily injury, disease, or a mental disorder which renders him incapable of employment as a police officer.

Amount Payable

A monthly 10-year certain and life annuity equal to the larger of (a) or (b), as follows, but offset as necessary to preclude the total of the participant's worker's compensation, disability benefit, and other City-provided disability compensation from exceeding his Average Monthly Earnings:

- (a) Monthly Accrued Benefit; or
- (b) 42% of Average Final Compensation

5. Non-Service Incurred Disability Eligibility and Benefit

Eligibility

The participant must have earned at least 10 years of Credited Service if his disability was incurred other than during the course of his employment with the City.

Condition

Same as for a Service Incurred Disability Benefit

Amount Payable

A monthly 10-year certain and life annuity equal to the larger of (a) or (b), as follows, but offset as necessary to preclude the total of the participant's worker's compensation, disability benefit, and other City-provided disability compensation from exceeding his Average Monthly Earnings:

- (a) Monthly Accrued Benefit; or
- (b) 25% of Average Final Compensation

6. Delayed Retirement Age and Benefit

Age

After Normal Retirement Age

- Amount Monthly Accrued Benefit
- Form of Payment Same as for Normal Retirement



Table V-A

(continued)

7. Deferred Vested Benefit

- Age
 - Any age with at least six years of Credited Service
- Amount

Monthly Accrued Benefit (payable at Normal Retirement Age); or

Monthly Accrued Benefit reduced by 3% for each year by which the participant's Early Retirement Date precedes his Normal Retirement Date (payable at Early Retirement Age)

Form of Payment
Same as for Normal Retirement

8. Pre-Retirement Death Benefit

In the case of the death of a vested participant prior to retirement, his beneficiary will receive the participant's Monthly Accrued Benefit payable for 10 years beginning on the participant's early or normal retirement date. In the case of the death of a non-vested participant prior to retirement, his beneficiary will receive the participant's Accumulated Contributions in lieu of any other benefits payable from the plan.

9. Average Final Compensation

Average of the highest five years of Compensation out of the last 10 years of employment (or career average, if higher).

10. Compensation

Prior to February 4, 2014, Compensation includes total cash remuneration, including overtime pay, but excluding amounts paid for extra duty and special detail work performed for a secondary party; after February 3, 2014, Compensation includes only base pay; annual compensation in excess of \$200,000 (as indexed) is excluded in accordance with Internal Revenue Code (IRC) §401(a)(17).

11. Credited Service

The elapsed time from the participant's date of hire until his date of termination, retirement, or death.



Table V-A

(continued)

12. Participation Requirement

All police officers of the City of Gulf Breeze, Florida automatically become a participant in the plan on their date of hire.

13. Accumulated Contributions

The Employee Contributions accumulated with no interest; if the participant terminates his employment with less than six years of Credited Service, he receives his Accumulated Contributions in lieu of any other benefits payable from the plan.

14. Participant Contribution

4.00% of earnings (1.00% of earnings prior to February 4, 2014)

15. Definition of Actuarially Equivalent

Interest Rate

7.00% per annum

Mortality Table

The unisex mortality table promulgated by the Secretary of the Treasury for purposes of determining lump sum distributions pursuant to Internal Revenue Code (IRC) section 417(e)(3)

16. Plan Effective Date

January 1, 1996

17. Automatic Cost-of-Living Adjustment (COLA)

All benefits include an automatic 3% annual COLA; the COLA is delayed for three years with respect to benefits earned after February 3, 2014.

18. Supplemental Retirement Benefit

All retirees receive a supplemental monthly benefit equal to \$5.00 for each year of Credited Service payable for their lifetime only.



Table V-A

(continued)

19. Deferred Retirement Option Program (DROP)

A DROP is available to all active participants who are eligible for normal retirement. Individuals may participate in the DROP for a period of up to five years.



Summary of Plan Amendments

No significant plan changes were adopted since the completion of the previous valuation.

The following additional plan amendments were adopted during the past 10 years and were reflected in prior valuation reports:

- (1) With respect to employees hired after September 30, 2013, average final compensation is based on a six-year average instead of a three- or five-year average. (Ordinance 2013-18)
- (2) The benefit formula multiplier for service earned after March 2, 2014 was reduced from 3.50% to 3.00%.
- (3) The employee contribution rate was increased from 1.00% of pensionable earnings to 4.00% of pensionable earnings.
- (4) The definition of pensionable earnings was changed to exclude compensation in excess of base pay after February 3, 2014.
- (5) The 3.00% automatic cost-of-living adjustment is delayed for three years after retirement with respect to benefits earned after February 3, 2014.
- (6) During the 2011/12 plan year, the mortality table used for purposes of determining actuarial equivalence was changed from the 1983 Group Annuity Mortality Table, blended 50%/50% for males and females and set back two years to the unisex mortality table promulgated by the Secretary of the Treasury for purposes of determining lump sum distributions pursuant to IRC section 417(e)(3).