

**GULF BREEZE CITY COUNCIL  
EXECUTIVE MEETING AGENDA**

JANUARY 29, 2014  
WEDNESDAY, 6:30 P.M.  
COUNCIL CHAMBERS

**ACTION AGENDA ITEMS:**

- A. Discussion and Action Regarding Ordinance No. 01-14 Amending the Retirement Plan and Trust Agreement for Police Officers
- B. Discussion and Action Regarding Volunteer Fire Assistance Grant
- C. Discussion and Action Regarding Updated Planning Maps
- D. Discussion and Action Regarding Update of Auditor Selection Committee
- E. Discussion and Action Regarding Additional Pavement Marking/Signage Peake's Point
- F. Discussion and Action Regarding 2013 Natural Gas Report
- G. Discussion and Action Regarding Community Development Block Grant Update
- H. Discussion and Action Regarding Grant Application – Deadman's Island Restoration
- I. Information Items
- J. Public Forum

**If any person decides to appeal any decisions made with respect to any matter considered at this meeting or public hearing, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and any evidence upon which the appeal is to be based.**

**The public is invited to comment on matters before the City Council upon seeking and receiving the recognition from the Chair.**



# City of Gulf Breeze

## MEMORANDUM

To : Mayor and City Council

From :  Edwin A. Eddy, City Manager

Date : January 23, 2014

Subject: **Ordinance No. 01-14 Amending the Retirement Plan and Trust for Police Officers**

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On February 21, 2014, the City Council passed Ordinance No. 01-14 on First Reading. A Public Hearing was advertised for February 3, 2014. The purpose of this Ordinance is to make the following changes to the Police Officers' Pension Plan:

- 1) Participants in the plan will contribute 4% of their pay to the Plan rather than 1%.
- 2) Retirement benefits will be calculated on base pay.
- 3) The first cost of living adjustment will be three years after the individual's retirement date.

The Police Pension Board recommended these changes to the Plan following input from the members.

### **RECOMMENDATION:**

**THAT A PUBLIC HEARING BE HELD AND THAT ORDINANCE NO. 01-14 BE APPROVED ON SECOND AND FINAL READING.**

**ORDINANCE NO. 01-14**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF GULF BREEZE, FLORIDA, AMENDING THE RETIREMENT PLAN AND TRUST FOR THE POLICE OFFICERS OF THE CITY OF GULF BREEZE; PROVIDING FOR SEVERABILITY; PROVIDING FOR CONFLICT; AND PROVIDING FOR AN EFFECTIVE DATE.**

**WHEREAS**, the City Council established a Retirement Plan and Trust for the Police Officers of the City of Gulf Breeze pursuant to Ordinance Number 04-96; and,

**WHEREAS**, the Retirement Plan and Trust was executed on January 2, 1996; and,

**WHEREAS**, Section 8.01 of the Plan and Trust authorizes the City Council to amend the Plan and Trust, in whole or in part, either retroactively or prospectively, by delivery to the Trustee a written amendment in accordance with the limitations set out in the section; and,

**WHEREAS**, the City Council now desires to amend the Plan and Trust as follows: (i) increasing the employee's per payroll contribution from one percent (1%) of salary to four percent (4%) of salary; (ii) calculation of benefits per the Plan would be limited to base pay; and (iii) the first cost of living adjustment to retiree benefits would be three (3) years from the date of retirement rather than one year.

**NOW, THEREFORE, BE IT ORDAINED** by the City Council of the City of Gulf Breeze, as follows:

**SECTION 1:**

The Retirement Plan and Trust dated as of January 2, 1996, is hereby amended as follows:

1. The per payroll contribution to the Police Pension Plan by participating members shall be four percent (4%).
2. The calculations of benefits is limited to base pay.
3. The first cost of living adjustment to retiree benefits will be three (3) years from the date of retirement.

**SECTION 2: SEVERABILITY**

If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is for any reason held by any court of competent jurisdiction to be unconstitutional, inoperative, invalid or void, then said holding shall in no manner effect the validity of the remaining portions of this Ordinance.

**SECTION 3: CONFLICT**

The provisions of this Ordinance shall be deemed to control and prevail over any ordinance or portion thereof in conflict with the terms herein.

**SECTION 4: EFFECTIVE DATE**

This Ordinance shall become effective upon its adoption by the City Council of the City of Gulf Breeze.

PASSED ON FIRST READING ON THE 21<sup>ST</sup> DAY OF JANUARY, 2014.

PUBLISHED ON THE 23<sup>RD</sup> DAY OF JANUARY, 2014.

PASSED AND ADOPTED ON THE SECOND READING ON THE 3<sup>RD</sup> DAY OF FEBRUARY, 2014.

CITY OF GULF BREEZE, FLORIDA

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BEVERLY H. ZIMMERN, MAYOR

ATTEST:

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STEPHANIE D. LUCAS, CITY CLERK



# City of Gulf Breeze

## MEMORANDUM

TO: Edwin A. Eddy, City Manager

FROM:  Craig S. Carmichael, Fire Chief

DATE: January 23, 2014

**SUBJECT: VOLUNTEER FIRE ASSISTANCE GRANT**

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The fire department recently submitted a grant application for the procurement of wildland fire gear through the Volunteer Fire Assistance (VFA) Grant Program. The VFA is a Federal grant program that provides funds for fire equipment, training, and initial fire department organization to fire departments serving small communities under 10,000 in population. Congressionally appropriated VFA funds are provided to the State forestry agencies through the United States Department of Agriculture Forest Service. The State forestry agencies pass this money to the fire departments within their states.

The City received notification from the Florida Division of Forestry that we were selected for a 50/50 matching grant. The grant was awarded for the purchase 20 sets of wildland fire gear for an amount of \$4,426.00. The City's proportionate share is \$2,214.50 and would be taken from the uniforms and equipment line item.

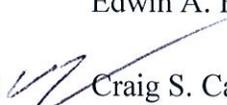
**RECOMMENDATION: THAT THE CITY COUNCIL AUTHORIZE THE FIRE CHIEF TO ACCEPT THE VFA GRANT AND PROCURE 20 SETS OF WILDLAND GEAR FOR AN AMOUNT NOT TO EXCEED \$4,426.00.**



# City of Gulf Breeze

## MEMORANDUM

TO: Edwin A. Eddy, City Manager

FROM:  Craig S. Carmichael, Director of Community Services

DATE: January 23, 2014

**SUBJECT: PLANNING MAPS**

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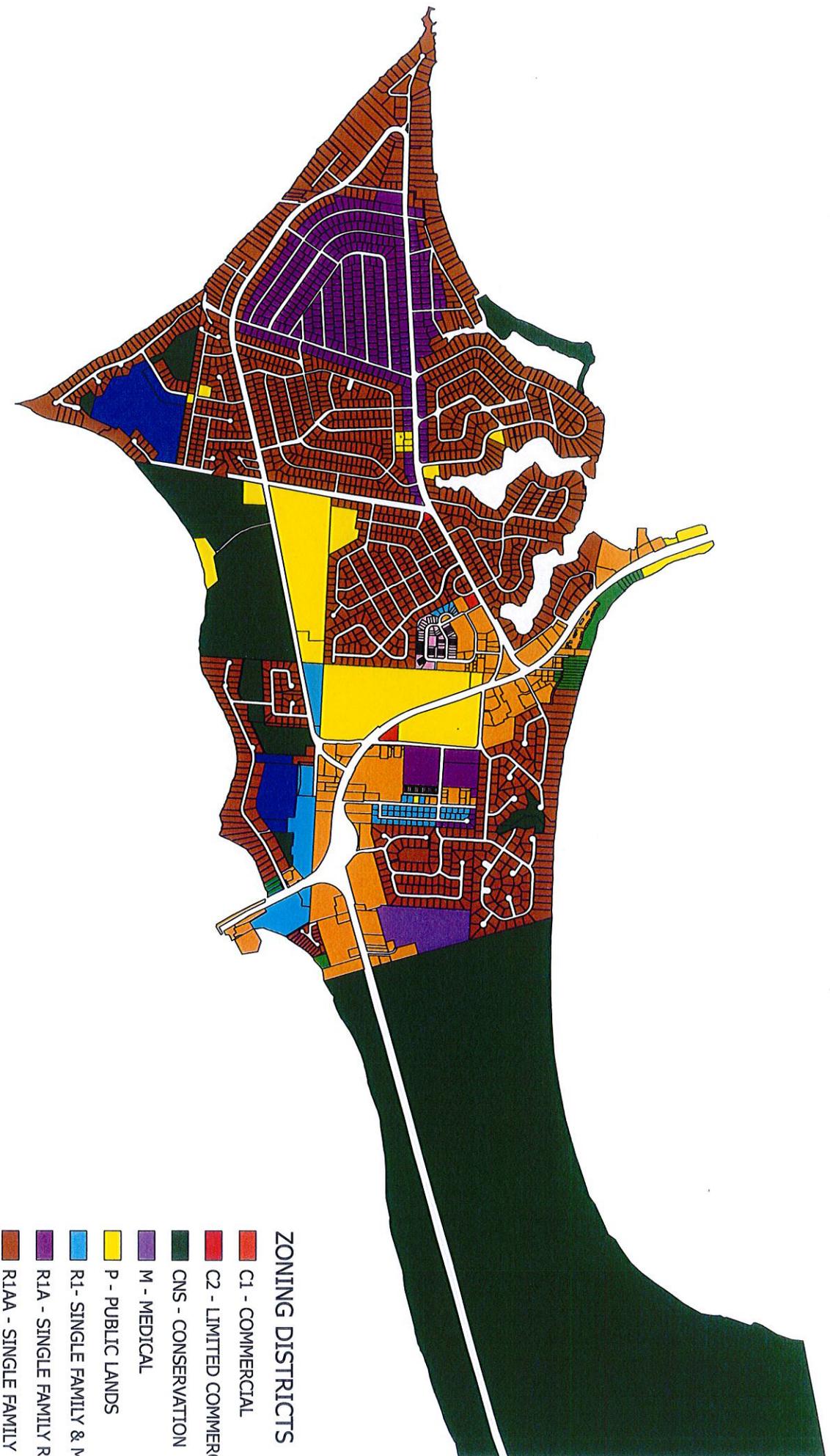
As you are aware, the new BS&A software has basic geographic information system (GIS) capabilities built into it. As a result, the City obtained base parcel information from Santa Rosa County's GIS Department so that it could integrate it into the system. While the County's data was very valuable, it did not contain all the information germane to the City. As a result, City staff set out to find a way to modify the base data without having to expend any funds. During research, we came across an "open-source" GIS software package called QGIS. Open-source software is software that can be freely used, changed, and shared (in modified or unmodified form) by anyone. The QGIS software allowed us to view, edit and analyze the base data so that it could be successfully integrated into the BS&A system.

One of the side benefits of using QGIS to edit the base data was it gave the staff the ability to produce and update our planning maps. Generally, staff has had to rely on contracted consultants to produce these maps. Since implementing the QGIS desktop GIS, staff has updated and produced the following maps:

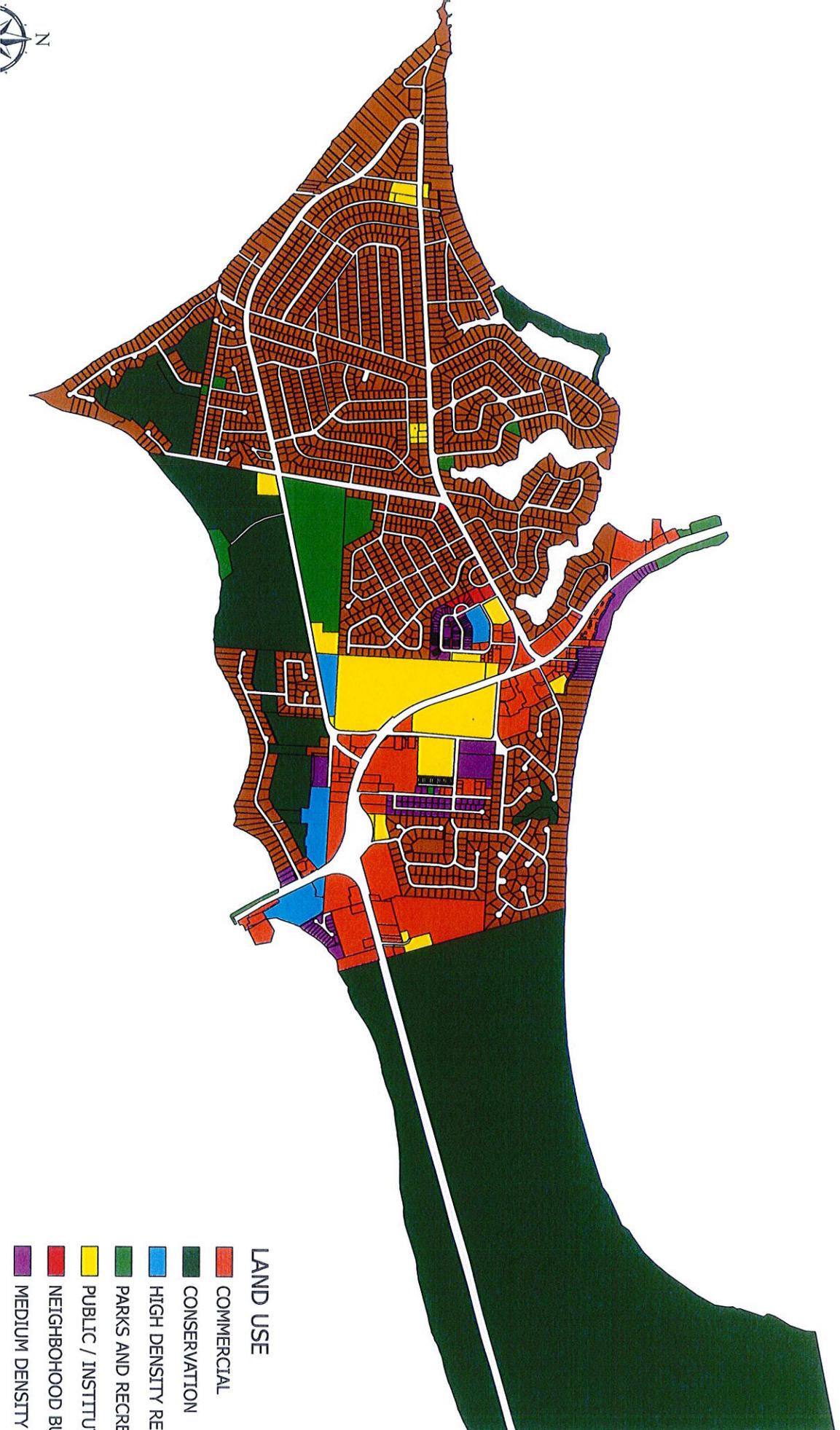
2014 Zoning Map  
2014 Future Land Use Map (FLU)  
2014 CRA District Boundary Map

**RECOMMENDATION: THAT THE CITY COUNCIL APPROVE THE UPDATED PLANNING MAPS.**

# ZONING MAP

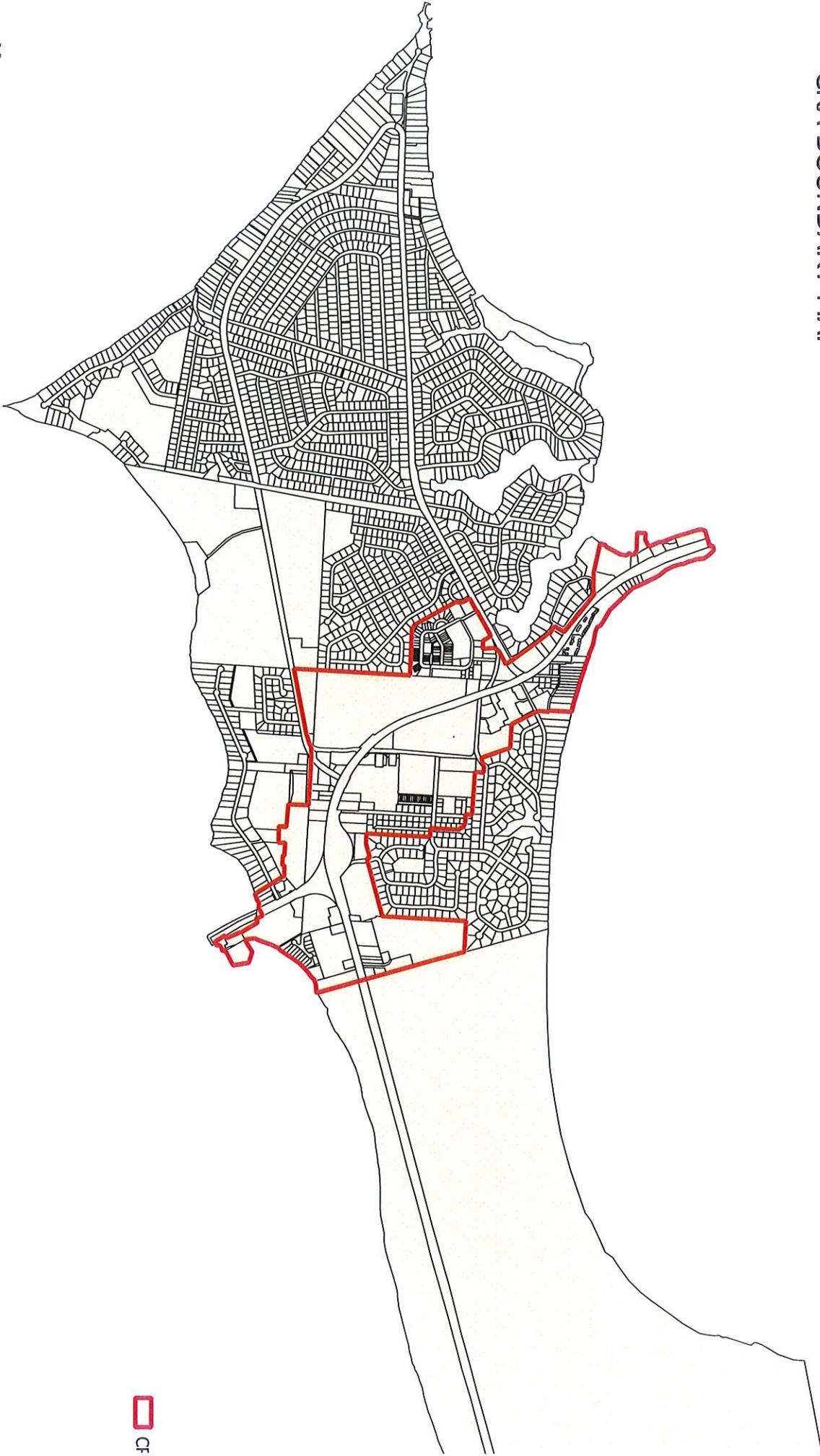


# FUTURE LAND USE MAP



- LAND USE**
- COMMERCIAL
  - CONSERVATION
  - HIGH DENSITY RE.
  - PARKS AND RECRE
  - PUBLIC / INSTITU
  - NEIGHBORHOOD BU
  - MEDIUM DENSITY

CRA BOUNDARY MAP





# *City of Gulf Breeze*

## MEMORANDUM

**To :** Edwin A. Eddy, City Manager

**From :** Stephen A. Milford, Director of Finance

**Date :** January 23, 2014

**Subject:** **Update on Auditor Selection Committee**

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The City Council formed an Auditor Selection Committee consisting of Mayor Zimmern, Mayor Pro Tem Schluter, and City resident Jim Cox. The Committee met and reviewed the guidelines for selecting an auditor. The Committee reviewed Request for Proposals issued by other agencies. The Committee plans to utilize the document issued by the City of Avon Park for format. We plan to modify the wording to match Gulf Breeze's needs.

The RFP will be finalized by staff and the City Attorney over the next week. It will then be advertised and provided directly to other agencies.

The advertisement will contain a deadline for submittal of qualifications by interested auditing firms. Firms will be ranked and interviewed by the Committee with the goal of making a recommendation to the Council.

This report is an update. No action is needed.



# City of Gulf Breeze

## MEMORANDUM

**To :** Mayor and City Council

**From :**  Edwin A. Eddy, City Manager

**Date :** January 24, 2014

**Subject:** **Additional Pavement Marking/Signage Peake's Point**

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Serious traffic accidents have occurred at the end of Fairpoint Drive in the area of Peake's Point. These accidents have involved some level of driving under the influence and high speed as Fairpoint curves left to the south.

It has been suggested that the City consider adding pavement markings and signage in the area as a last second warning of the approaching curve. We would like to try the following measures:

1. Repaint, with reflective thermoplastic paint, a double yellow stripe from the straight section of Fairpoint through the curve.
2. Replace the reflectors on the road as required for a double yellow line.
3. Replace 30" yellow/orange curve sign with a 36" sign and 25 MPH speed sign.

The total cost of this project will not exceed \$2,500. We will obtain the appropriate comparative quotes before proceeding. Funding will come from the Streets and Drainage budget.

### **RECOMMENDATION:**

**THAT THE CITY COUNCIL DIRECT STAFF TO SEEK QUOTES ON INSTALLATION OF IMPROVED PAVEMENT MARKINGS TO WARN DRIVERS OF A SHARP CURVE ON THE WESTERN END OF FAIRPOINT DRIVE.**



**To:** Vernon L. Prather, Director of Public Services

**From:** Ashley Muldoon, Marketing Representative 

**Date:** January 20, 2014

**RE:** 2013 Natural Gas Report

I am pleased to present the 2013 Natural Gas Sales for Pensacola Beach. We began service in March 2012 with only one (1) customer, The Grand Marlin. Since that time, we have worked diligently to install gas lines and convert customers to natural gas.

We have had tremendous success working with restaurants to convert their commercial kitchens. In addition, we have provided consulting services to resorts to facilitate the installation of pool heaters, tiki torches, and fire pits.

The attached graph illustrates the beginning of the Pensacola Beach Natural Gas Expansion Project in early 2012 with zero customers and zero sales per month. At the end of 2013, we recorded **33** commercial customers and **17** residential customers and exceeded **\$63,000** gross sales for the month of December.

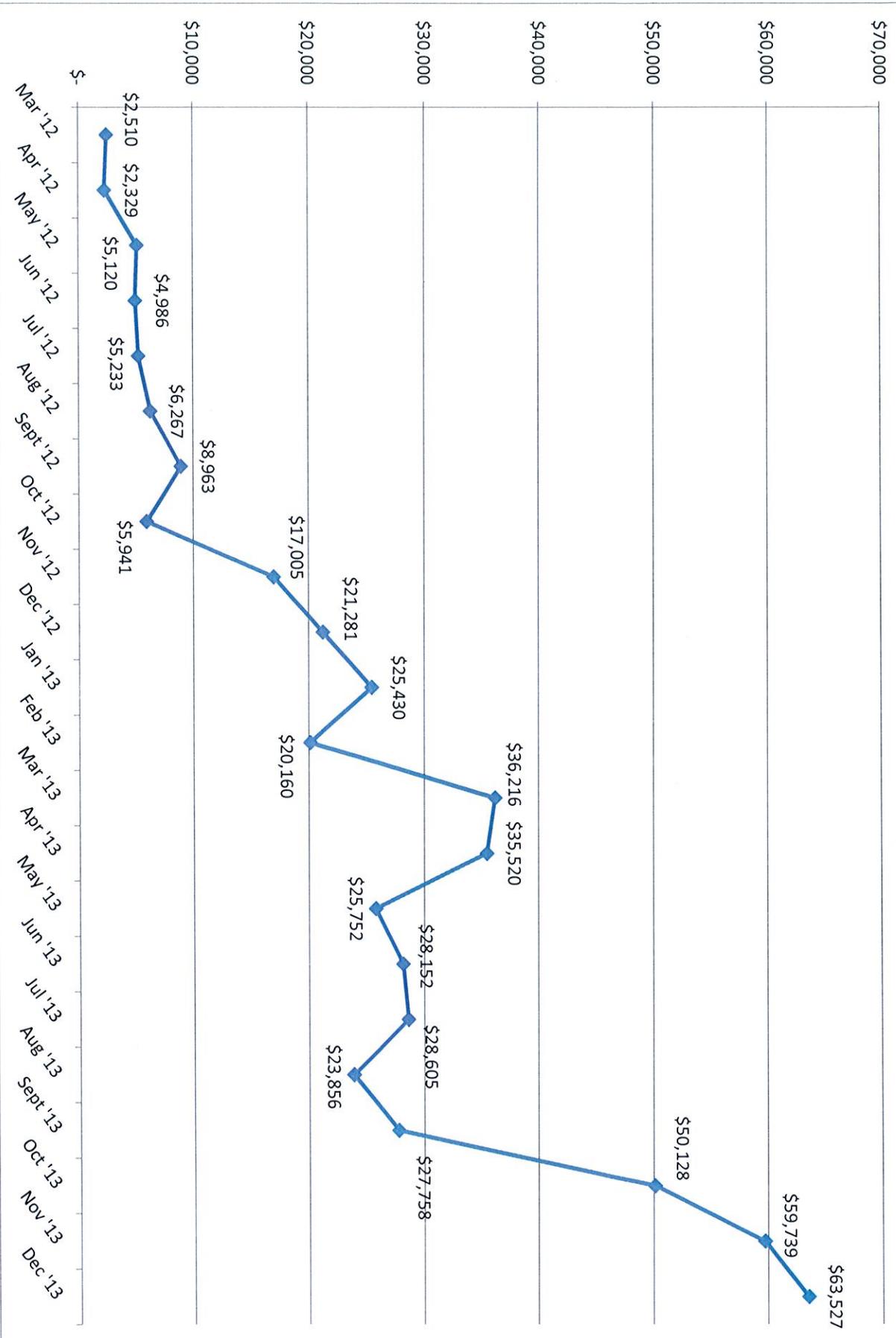
Pensacola Beach customers consumed **311,762** therms in 2013 generating a total revenue of **\$424,839**.

Our complete gas system, serving both Pensacola Beach and Gulf Breeze, delivered **1,455,168** therms in 2013. Compared to **1,106,981** therms in 2012, this equates to a **31 %** increase. Furthermore, **21.4%** of the total therms delivered in 2013 supplied Pensacola Beach.

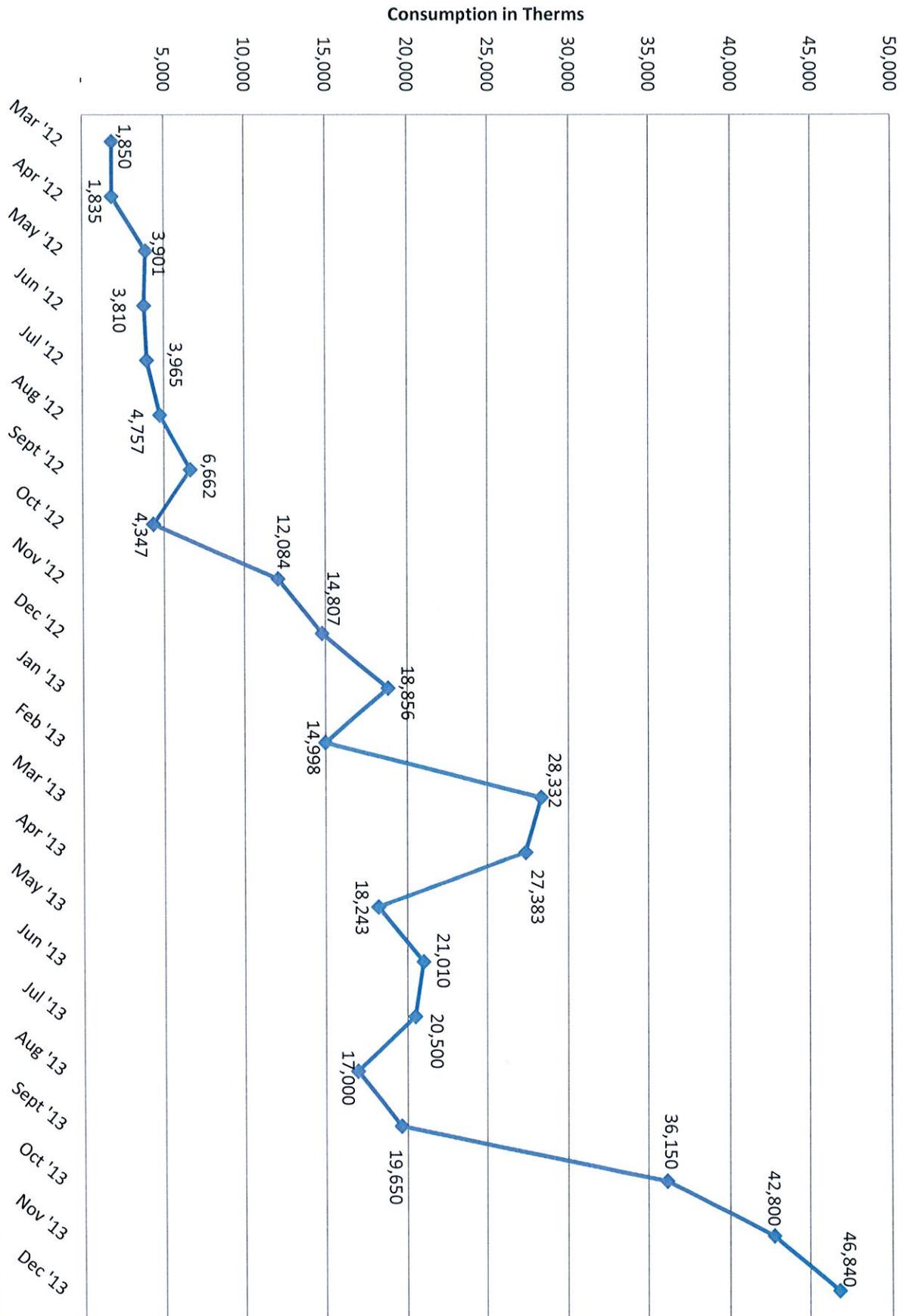
The outlook for 2014 is very bright as we work on new projects to expand gas consumption. The following are a few of the projects we anticipate to be placed on line in early 2014:

1. Beach Club Resort - Pool heat and Fire pits
2. Margaritaville Hotel - Kitchen and Pool heat
3. Paradise Hotel - Laundry
4. Shogun Hibachi - Kitchen
5. The Verandas - Pool/Spa heat, Fire pit

## Pensacola Beach - Monthly Gross Sales



# Pensacola Beach - Monthly Therms Sold





# City of Gulf Breeze

TO: Edwin A. Eddy, City Manager  
FROM:  David J. Szymanski, Assistant City Manager  
DATE: January 24, 2014  
SUBJECT: Community Development Block Grant Update

After the initial success of applying and receiving over \$585,000 of CDBG funding, the City is again applying to the Florida Department of Economic Opportunity (DEO) for a grant. The City is applying for an additional \$650,000 in the Neighborhood Revitalization category to be used to revitalize infrastructure within the City. Again there is a City match of \$125,000 that provides us 25 extra points in the Application.

The scope of the project consists of Septic Tank Abandonment. There will be a total of 57 new sewer hookups. The City has held two public hearings to provide citizens with an opportunity to comment on the application. Up until recently, there had been no application schedule announced by the Florida Department of Economic Opportunity. We now have a schedule from DEO:

January 27, 2014 – application cycle opens  
March 12, 2014 – application cycle closes  
Tentative dates begin:  
March 14, 2014 - application scores published  
May 9, 2014 - site visits completed  
June 30, 2014 - final application rankings and cities notified

Staff will keep the Council updated as our application progresses through this schedule.

**RECOMMENDATION: That the City Council authorizes staff and our CDBG consultants, Jordan and Associates, to submit a CDBG application to Department of Economic Opportunity on or before March 12, 2014.**



# City of Gulf Breeze

## Memorandum

**To:** Mayor and City Council

**From:**  Edwin A. Eddy, City Manager

**Date:** 1/24/2014

**Subject: Grant Application – Deadman’s Island Restoration**

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Heather Reed, our consultant for the Deadman’s Island restoration, has advised us that funding to continue the restoration of Deadman’s Island may be available through funds paid by BP and others as part of the National Restoration Damage Assessment (NRDA) process.

The proposed project would have a total cost of \$1,200,000 with \$450,000 as a match from the City in the form of sand available from previous dredging projects which would be used in this program. Wetlands would be created in the area south west of the island and improved breakwater pieces would be installed north and east of the island in the area where some of the previous installation failed.

### **RECOMMENDATION:**

**THAT THE COUNCIL ADOPT A RESOLUTION MONDAY, FEBRUARY 3<sup>RD</sup> ENDORSING APPLICATION FOR A NRDA GRANT FOR THE CONTINUED RESTORATION OF DEADMAN’S ISLAND.**

**Water Projects**  
**Governor's FY 2014-15 Information Request**

**Member Water Projects**

1. Member name- **The City of Gulf Breeze**
2. Recipient name- **The City of Gulf Breeze, Gulf Breeze Florida**
3. Statewide goal achieved – **Estuarine Resources- maintain the integrity of the estuarine ecosystem, water related used which enhance and increase natural resources and values such as fish and oyster habitat and increase water quality to impaired water body Pensacola Bay. Elected to on the 1992 Aquatic Preserve Management plan to become part of the Fort Pickens Aquatic Preserve after the project is completed.**
4. Status of planning, design, and permitting- **Fully Permitted, shovel ready, on the ground ready**  
Requested dollar amount- **\$850,000**
5. Funding alternatives considered/applied for, and if an existing state or federal funding source was not utilized, then please explain why.- **Several federal grants were applied for, NRDA Early Restoration Funding was applied for and National Fish and Wildlife Federation**
6. Local matching funds pledged, along with a written copy of the vote or other commitment by a local elected official. **The can supply \$450,000 in kind match for sand on property to create wetlands, staging area and equipment and storage for project equipment.**
7. Total project cost/phase amount **\$1,200,000**
8. Return on state investment (in dollars/time period) **3% each year from the Tourism and Fishing Industry**
9. Revenue source for ongoing operating expenses, as well as a copy of the local approval of the use of the identified funds. **Once the project is completed, there is no additional operating expenses**
10. Explain the relationship of the requested project to prior requests by the same applicant. **The has been no prior request until now. This project now has urgency.**

Should the legislature choose to provide supplemental water resource funding through the member water project process, **priority** consideration will be given to the following areas:

- o Significantly improving water quality in an impaired springshed. **The wetland restored by Deadman's Island Restoration will aid in the filtration of chemical run off, sewage and pollution from the stormwater outfalls and septic systems.**

Significantly improving water quantity in a springshed that is currently below, or expected within 20 years to fall below, its established minimum flow or level. **This project is in a no harvesting zone of critical water body- the ongoing growth and spawning of oysters and reef building**

**will provide beneficial water quality improvement for impaired water body of Pensacola Bay**

- Developing regionally significant alternative water supplies to meet current or future needs in an environmentally sustainable manner; particularly those between two or more water management districts. **Deadman's Island protects a natural wetland and produces natural resources to aid in the filtration and reduction of nutrient loads through additional fish habitat, oyster growth and wetland creation of the impaired water body Pensacola Bay of Escambia and Santa Rosa County.**
- Significantly reducing nutrient loading from domestic wastewater to a nutrient impaired water body. **Deadman's Island protects a natural wetland and produces natural resources to aid in the filtration and reduction of nutrient loads through additional fish habitat, oyster growth and wetland creation of the impaired water body.**
- Accomplishing a task identified in an adopted Basin Management Action Plan. **Conservation Programs: Elected to on the 1992 Aquatic Preserve Management plan to become part of the Fort Pickens Aquatic Preserve after the project is completed.**
- Assisting an Area of Critical State Concern in addressing water quality requirements.

**Deadman's Island was designated by the State of Florida as a Triple Diamond site during the Deep Water horizon Oil Spill. Measures were taken to protect the area from the damage of oil impact. These attempts were unsuccessful on the natural marine resources, primarily fish and oysters. The entire die off and impact of the habitat has effected to protection of this unique coastal resources with generates tourism dollars, protection of historical resource aids in 45 acres of wetland, residential homes and property for hurricane protection and community resilience; the project is in high public interests, supports education and volunteerism, and immensely benefits the improvement of the impaired water body of Pensacola Bay.**

**A few facts**

- Permitted Project and ready to go
- A project the PUBLIC community wants to see complete
- Ongoing Community project before the oil spill
- Healthy oysters on the rebar live oyster dependent breakwater before the oil spill
- No oysters on the rebar as of today – the new breakwaters have developed a healthy fish habitat and oyster reef ecosystem
- 60% loss in breakwater functionality
- Losing planting efforts of many years and exposing cultural historic resources once again
  - Need to remove old breakwater and replace with new breakwater

Resolution from the Mayor and City Council  
Explanation

We were doing great until the oil spill came and killed off all the fish and oysters on the original breakwaters, which is Phase 1, placed out in the water of Deadman's Island. We had to do permit modification, we lost a grant and was also delayed cooperative agreements because of the BP DWH oil Spill. A new breakwater was placed the following year after the along with 16,000 cubic yards of sand. It was believe we only had left 250 feet of breakwater to find funding for and complete. Unknown to us the original breakwaters began to fail and impact the shoreline. As sort of a bandaid and attempt to compensate this lack of breakwater – turbidity curtain, which was used to secure the barrier and holding in the sand, was placed end to end of the present pvc poles. The pvc poles, were used as reference poles for the agreement between the Copes on where the sand was agreed upon to be placed. The new breakwater has formed a great fish habitat as well as oysters and is the ideal breakwater for this type of project. Now we need funding to replace this breakwater with the others wishing to be working better and is more effective. Several grants have been applied for but the competition is too great with all these other restoration projects being proposed.

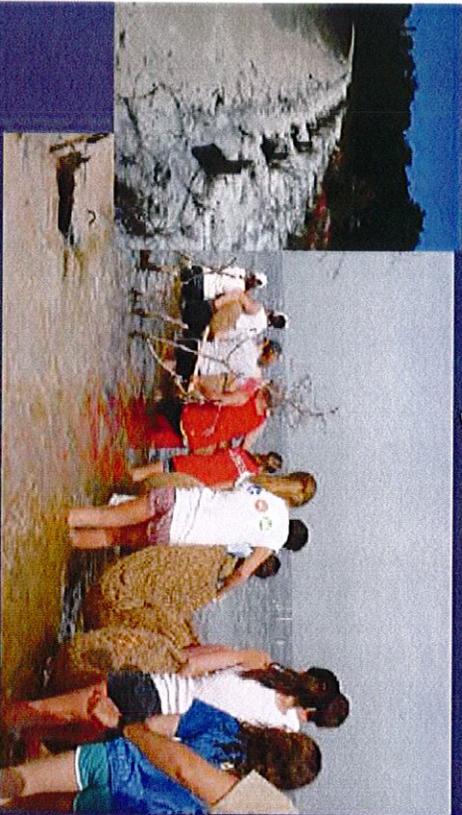
This is the project a piece of historical property that was acquired by the city some few years ago, that they work hard and try to prevent from erosion the plan, we had a plan to stop the erosion and unearthing human remains and an unmarked cemetery. We received over a million dollars in grants, donations and in kind services. We have come along way and do not want to stay on the docket of other conceptual projects which aren't even permitted yet. Now all this restore money is going to projects of the State, now we need to seek some of this funding so we can finish this project. We need to request to be a the top of the list because

1. It is permitted and ready to go
2. The public wants it and has expressed they want this project funded
3. On an economic level- the reefs spawn oysters and juvenile sports fish for the fishing industry and to seed Pensacola Bay
4. On a Coastal resilient level – This site protects the salt marsh and homes of Gulf Breeze spanning 45 acres from hurricanes
5. About 20 acres of bird habitat

Since this really the only project that permitted and ready to go back and show immediate results, then the people involved decide who gets what funding, need to consider this and so write your politicians, write your letters. People have been asked to attend the meeting on January 28<sup>th</sup> 2014 to express what project they do want instead of finding a negative on the projects selected in which they don't want. It is important to make the higher officials aware of the project and the public interest this project brings.

FYI there are over 21.5 million dollars for bird restoration in the wetland areas- I just have to keep the people and pets out of the fenced restoration area. I am not so sure I can do this. It is a lot of money just for the birds. No pun intended ☺

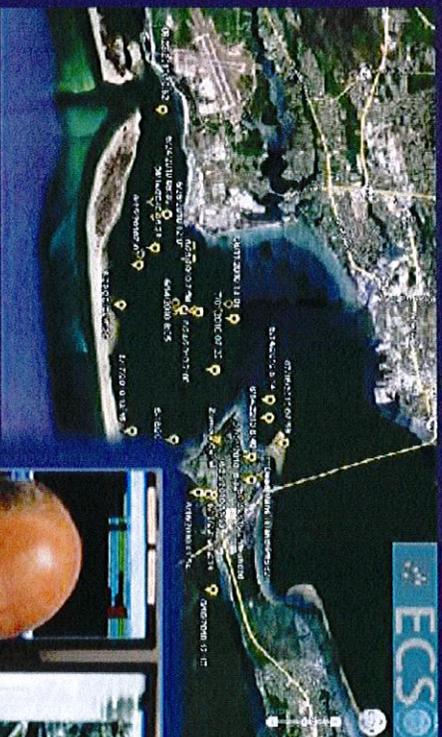
# 2007-Present Deadman's Island Community Involvement



# 2010

## DWH Oil Spill

- We (City of Gulf Breeze and Coastwatchers) Located and reported oil in the bay to unified command, the coast guard and worked with BP

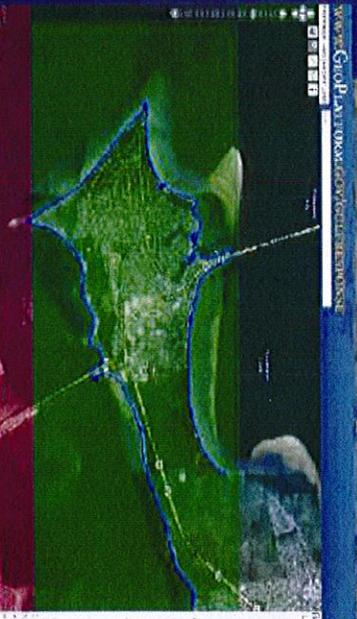


- Project

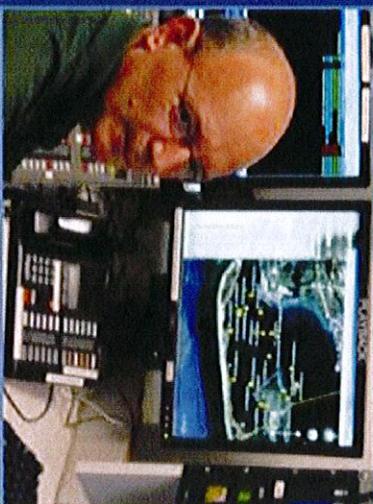
surrounded by boomed and deployment delayed a year

- Grant

agreements delayed and modified and had to deploy projects out of grant timeline



1. **HEALTHY** - Fish with no visible signs of disease or injury.  
2. **WOUND** - Fish with visible wounds, lacerations, or abrasions.  
3. **INFECTED** - Fish with visible signs of infection, such as redness, swelling, or discharge.  
4. **TUMOR** - Fish with visible signs of a tumor or neoplasm.  
5. **PARASITIC** - Fish with visible signs of parasitism, such as external parasites or internal organs affected by parasites.  
6. **POISONED** - Fish with visible signs of poisoning, such as lethargy, loss of equilibrium, or abnormal behavior.  
7. **STRESSED** - Fish with visible signs of stress, such as rapid breathing, loss of appetite, or erratic swimming patterns.  
8. **DEAD** - Fish that are dead or moribund.



# PREOIL SPILL 2010-2013



- 2013-covered with algae, shell worn down and fell through bags- no oysters or fish habitat (2013 60% loss in wave attenuation)

